

ANNUAL FINANCIAL REPORT



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#### INDEPENDENT AUDITOR'S REPORT

Members of the Board of Trustees Waukegan Public Library City of Waukegan, Illinois

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit and the major fund of the Waukegan Public Library (the Library), a component unit of the City of Waukegan, Illinois, as of and for the year ended April 30, 2019, and the related notes to financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Library's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above, present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit and the major fund of the Waukegan Public Library, as of April 30, 2019, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Change in Accounting Principle**

The Library adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which established standards for measuring and recognizing liabilities, deferred inflows and outflows of resources and expenses and modified certain disclosures in the notes to financial statements and the required supplementary information as discussed in Note 9 to the basic financial statements. Our opinion is not modified with respect to this matter.

The Foundation adopted new accounting guidance as issued by the Financial Accounting Standards Board under Accounting Standards Update (ASU) No. 2016-14, *Not-for-Profit Entities* (*Topic 958*) - *Presentation of Financial Statements of Not-for-Profit Entities*. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

The Library has not presented a management's discussion and analysis as required supplementary information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Library's basic financial statements. The individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Sikich LLP

Naperville, Illinois October 10, 2019

# GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS

#### STATEMENT OF NET POSITION

April 30, 2019

	Primary Government	Component Unit
	-	Waukegan
	Governmental	<b>Public Library</b>
	Activities	Foundation
ASSETS		
Cash and investments	\$ 1,803,371	\$ 211,974
Receivables		
Due from other governments	111,348	-
Property taxes	4,186,344	-
Contributions	-	10,000
Other receivable	153,118	-
Prepaid expenses	77,209	-
Capital assets, not being depreciated	71,486	-
Capital assets (net of	,	
accumulated depreciation)	4,575,400	
Total assets	10,978,276	221,974
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows of resources related to pensions	1,609,748	-
Deferred outflows of resources related to OPEB	1,069	
Total deferred outflows of resources	1,610,817	
Total assets and deferred outflows of resources	12,589,093	221,974
LIABILITIES		
Accounts payable	2,291	-
Accrued payroll	107,673	-
Other current liabilities	99,537	152,355
Unearned revenue	111,348	-
Accrued interest payable	34,821	-
Noncurrent liabilities		
Due within one year	226,591	-
Due in more than one year	4,982,323	
Total liabilities	5,564,584	152,355
DEFERRED INFLOWS OF RESOURCES		
Deferred revenue - property taxes	4,186,344	-
Deferred inflows of resources related to pension	215,726	
Total deferred inflows of resources	4,402,070	
Total liabilities and deferred inflows of resources	9,966,654	152,355
NET POSITION		
Net investment in capital assets	2,052,355	-
Restricted		
Grant services	113,600	-
Restricted for other purposes	-	199,582
Unrestricted	456,484	(129,963)
TOTAL NET POSITION	\$ 2,622,439	\$ 69,619

#### STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2019

							Net (Expense) Change in N		
	Program Revenues			onnoc	Primary Government	Component Unit			
			Operating			Government	Waukegan		
			(	Charges		rants and	Governmental	Public Library	
FUNCTIONS/PROGRAMS		Expenses	for	Services	Contributions		Activities	Foundation	
PRIMARY GOVERNMENT									
Governmental Activities						***			
General government	\$	4,415,577	\$	38,774	\$	287,503	\$ (4,089,300)	\$ -	
Interest		109,469		-		-	(109,469)	<u>-</u>	
Total governmental activities		4,525,046		38,774		287,503	(4,198,769)		
TOTAL PRIMARY GOVERNMENT	\$	4,525,046	\$	38,774	\$	287,503	(4,198,769)	-	
COMPONENT UNIT									
Waukegan Public Library Foundation operations	\$	500,098	\$	-	\$	412,941		(87,157)	
	C	1 D							
		neral Revenu operty taxes	es				3,986,989		
		nes and pena	lties				25,185	-	
		terest	itics				6,955	86	
		iscellaneous					49,683	-	
		1500114110045					.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
		Total					4,068,812	86	
	СН	ANGE IN N	ET PO	OSITION			(129,957)	(87,071)	
	NE	T POSITION	I, MA	Y 1			2,825,680	156,690	
	Change in accounting principle				(73,284)				
	NET POSITION, MAY 1 (RESTATED)			D)	2,752,396	156,690			
	NE	T POSITIO	N, AI	PRIL 30			\$ 2,622,439	\$ 69,619	

# BALANCE SHEET GOVERNMENTAL FUNDS

April 30, 2019

	General
ASSETS	
Cash and investments	\$ 1,803,371
Receivables	, ,,-
Due from other governments	111,348
Property taxes	4,186,344
Other receivables	153,118
Prepaid items	77,209
TOTAL ASSETS	\$ 6,331,390
LIABILITIES, DEFERRED INFLOWS	
OF RESOURCES AND FUND BALANCE	
LIABILITIES	
Accounts payable	\$ 2,291
Accrued payroll	107,673
Other current liabilities	99,537
Unearned revenue for grants	111,348
- · · · · · · · · · · · · · · · · · · ·	
Total liabilities	320,849
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue - property taxes	4,186,344
Chavanable revenue - property taxes	4,100,544
Total deferred inflows of resources	4,186,344
FUND BALANCE	
Nonspendable in form	
Prepaid items	77,209
Restricted	
Grant services	113,600
Assigned	
Capital improvements	500,000
Unassigned	1,133,388
Total fund balance	1,824,197
TOTAL LIABILITIES, DEFERRED INFLOWS	ф. с 224 222
OF RESOURCES AND FUND BALANCE	\$ 6,331,390

#### RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

#### April 30, 2019

FUND BALANCES OF GOVERNMENTAL FUNDS	\$ 1,824,197
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	4,646,886
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds	1,609,748
Deferred outflows of resources related to OPEB do not relate to current financial resources and are not reported in the governmental funds	1,069
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds	(215,726)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	
Debt certificates payable	(2,535,000)
Accrued interest payable	(34,821)
Capital leases payable	(59,531)
Compensated absences payable	(97,303)
Net pension liability	(2,434,874)
Total OPEB liability	(82,206)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 2,622,439

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended April 30, 2019

	Original and	
	Final Budget	Actual
DEVENTUE		
REVENUES Taxes	\$ 4,000,000	¢ 2.096.090
Grants	\$ 4,000,000 387,000	\$ 3,986,989 287,503
Charges for services	367,000	38,774
Fines and penalties	75,000	25,185
Interest	2,000	6,955
Miscellaneous	2,000	49,683
Miscenaneous		49,083
Total revenues	4,464,000	4,395,089
EXPENDITURES		
Current		
Library services	4,288,000	4,017,726
Capital outlay	31,000	115,709
Debt service		
Principal	180,000	180,000
Interest	112,000	111,663
Total expenditures	4,611,000	4,425,098
EVODGG (DEFICIENCY) OF DEVENIEG		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(147,000)	(30,009)
OFFICE THAT MANY GOVER (MANY)		
OTHER FINANCING SOURCES (USES) Capital lease proceeds		63,241
Total other financing sources (uses)	<u> </u>	63,241
NET CHANGE IN FUND BALANCE	\$ (147,000)	33,232
FUND BALANCE, MAY 1		1,790,965
FUND BALANCE, APRIL 30		\$ 1,824,197

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2019

NET CHANGE IN FUND BALANCE - TOTAL GOVERNMENTAL FUNDS	\$	33,232
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities		92,682
The issuance of long-term debt (bonds, capital leases, etc.) provides current financial resources to the governmental funds, while its principal repayment consumes current financial resources of the governments funds. Neither transaction, however, has any effect on net position		
Principal repayments		197,165
Capital leases		(63,241)
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds  Compensated absences payable  Net pension liability  Total OPEB liability  Deferred outflows of resources related to pensions  Deferred outflows of resources related to OPEB  Deferred inflows of resources related to pensions		16,483 (2,217,250) (8,922) 825,192 1,069 1,396,048
Change in accrued interest payable		2,194
Some expenses in the statement of activities (e.g., depreciation) do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds		(404,609)
	ф.	
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	(129,957)

#### NOTES TO FINANCIAL STATEMENTS

April 30, 2019

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Waukegan Public Library, Waukegan, Illinois (the Library) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Library's accounting policies are described below.

#### A. Reporting Entity

The Library operates and maintains the public library within the City of Waukegan (the City). The Library is a legally separate entity whose board is appointed by the Mayor of the City with the approval of the City Council. The Library may not issue bonded debt without the City's approval and its property tax levy is subject to the City Council's acceptance, and is, therefore, considered to be a component unit of the City. This report represents the financial activity of the Library for the year ended April 30, 2019.

Component units are report using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blended method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

**Discretely Presented Component Unit** 

Waukegan Public Library Foundation

The government-wide financial statements include the Waukegan Public Library Foundation (the Foundation) as a component unit. The Foundation is a legally separate organization. The Board of Directors of the Foundation is appointed by the Library's

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. Reporting Entity (Continued)

Discretely Presented Component Unit (Continued)

Waukegan Public Library Foundation (Continued)

Executive Director or other foundation directors and then approved by a vote. Due to its relationship with the Library, the Foundation is a component unit. The Foundation's financial statements have been presented as a discrete column in the financial statements. The financial information presented for the Foundation is as of April 30, 2019 and for the year then ended. Separately issued financial statements of the Foundation may be obtained from the Library's office.

#### B. Fund Accounting

The Library uses funds to report on its financial position and changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into the following categories; governmental, proprietary and fiduciary. The Library reports only governmental funds.

Governmental funds are used to account for all or most of a Library's general activities, including the collection and disbursement of restricted or committed monies (special revenue funds), the funds committed, restricted or assigned for the acquisition or construction of capital assets (capital projects funds), the funds committed, restricted or assigned for the servicing of long-term debt (debt service funds) and the management of funds held in trust that can be used for governmental services (permanent fund). The General Fund is used to account for all activities of the Library.

#### C. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Library. The effect of material interfund activity has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. The Library has no business-type activities.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Library reports the following major governmental fund:

The General Fund is the Library's primary operating fund. It accounts for all financial resources of the Library.

#### D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred. The Library recognizes property taxes when they become both measurable and available in the period the tax is intended to finance. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Library considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a fund liability is incurred. However, debt service expenditures are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Library.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

In applying the susceptible to accrual concept to intergovernmental revenues (i.e., federal and state grants), the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Library; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are generally revocable only for failure to comply with prescribed eligibility requirements, such as equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion.

The Library reports unearned revenue and unavailable/deferred revenue on its financial statements. Unavailable/deferred revenues arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current period, under the modified accrual basis of accounting. Unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting. Unearned revenues also arise when resources are received by the Library before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or when the Library has a legal claim to the resources, the liability and deferred inflows of resources for unearned and unavailable/deferred revenue are removed from the financial statements and revenue is recognized.

#### E. Deposits and Investments

The Library's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of 12 months or less from the date of acquisition.

State statutes authorize the Library to invest in obligations of the U.S. Treasury, certain highly rated commercial paper, corporate bonds, repurchase agreements and the State Treasurer's Investment Pool.

Investments are stated at fair value. Changes in fair value of investments are recorded as investment income. The Library categorizes the fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Library does not have any investments reported at fair value at April 30, 2019.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Prepaid Items

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed, rather than when purchased.

#### G. Capital Assets

Capital assets, which include buildings and building improvements, equipment and furniture and books and library materials, are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the Library as assets with an initial, individual cost in excess of \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value or service capacity of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and building improvements Furniture and equipment	5-40 5-20

#### H. Compensated Absences

The Library accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. There is no liability for accumulated sick days as they are not paid out to an employee. Vested or accumulated vacation leave that is owed retirees or terminated employees is reported as expenditure and a fund liability of the governmental fund that will pay it once retirement or separation has occurred. All vacation pay is accrued when incurred in the government-wide financial statements.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### J. Fund Balance/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities. Committed fund balance is constrained by formal actions of the Library's Board of Trustees, which is considered the Library's highest level of decision-making authority. Formal actions include ordinances approved by the Board of Trustees. Assigned fund balance represents amounts constrained by the Library's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the Board of Trustees. Any residual fund balance in the General Fund and deficit fund balances in any other fund are reported as unassigned.

The Library's flow of funds assumptions prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the Library considers committed funds to be expended first, followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. None of the net position is restricted as a result of enabling legislation adopted by the Library. Net investment in capital assets is the book value of capital assets less outstanding principal balances of debt that was issued to construct the capital assets.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### K. Budgets and Budgetary Accounting

The Library's budget represents departmental expenditures and estimated revenues authorized in the City's budget. The budget is adopted on the modified accrual basis consistent with GAAP. The Library submits to the Mayor and City Council a proposed budget for the Library. The proposed budget includes proposed expenditures and the means of financing them. A public hearing is conducted to obtain citizen comments. Prior to December 31 of the year preceding the budget year the budget is legally enacted through passage of an ordinance. The level of budgetary control is the fund level. The Library reports the original and final amended budget. All budgetary authority lapses at year end.

#### L. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. DEPOSITS AND INVESTMENTS

The Library follows the City's investment policy.

Permitted deposits and investments - Statutes authorize the Library to make deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money markets mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreement to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services. The Library's investment policy allows the Library to invest in any type of security allowable in Illinois statutes regarding the investment on public funds.

It is the policy of the Library to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Library and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety of principal, liquidity, yield and maintaining the public trust.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 2. DEPOSITS AND INVESTMENTS (Continued)

#### A. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Library's deposits may not be returned to it. To guard against credit risk for deposits with financial institutions, the Library's investment policy requires that deposits with financial institutions in excess of FDIC be collateralized with collateral held by an independent third party in the name of the Library.

#### B. Investments

In accordance with its investment policy, the Library limits its exposure to interest rate risk by diversifying its investment portfolio to the best of its ability based on the nature of the funds invested and the cash flow needs of those funds. A variety of financial instruments and maturities, properly balanced, will help to ensure liquidity and reduce risk or interest rate volatility and loss of principal. Diversifying investments and maturities will avoid incurring unreasonable risks in the investment portfolio regarding specific security types, issuers or individual financial institutions. The Library's investment policy does not specifically limit the maximum maturity length of investments.

The Library limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly guaranteed by the United States Government. However, the Library's investment policy does not specifically limit the Library to these types of investments.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Library will not be able to recover the value of its investments that are in the possession of an outside party. To limit its exposure, the Library's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Library's agent separate from where the investment was purchased.

Concentration of credit risk - the Library's investment policy requires diversification to the best of its ability based on the type of funds invested and the cash flow needs of those funds.

#### 3. RECEIVABLES - TAXES

Property taxes for 2018 attach as an enforceable lien on January 1, 2018, on property values assessed as of the same date. Taxes are levied by December 31 of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and issued on or about May 1, 2019, and are payable in two installments, on or about June 1, 2019 and September 1, 2019. The County collects such taxes and remits them periodically. Because the 2018 levy is intended to finance the fiscal year ending April 30, 2020, it has been offset by unavailable/deferred revenue at April 30, 2019.

The 2019 tax levy, which attached as an enforceable lien on property as of January 1, 2019, has not been recorded as a receivable as of April 30, 2019, as the tax has not yet been levied by the Library and will not be levied until December 2019 and, therefore, the levy is not measurable at April 30, 2019.

#### 4. CAPITAL ASSETS

Capital asset activity for the year ended April 30, 2019 was as follows:

	Balances			Balances
	May 1	Increases	Decreases	April 30
GOVERNMENTAL ACTIVITIES Capital assets not being depreciated				
Land	\$ 71,486	\$ -	\$ -	\$ 71,486
Total capital assets not being depreciated	71,486	-	-	71,486
Capital assets being depreciated				
Buildings and improvements	8,857,667	1,995	-	8,859,662
Furniture and equipment	2,153,136	90,687	-	2,243,823
Total capital assets being depreciated	11,010,803	92,682	=	11,103,485
Less accumulated depreciation for				
Buildings and improvements	4,460,883	236,530	-	4,697,413
Furniture and equipment	1,662,593	168,079	-	1,830,672
Total accumulated depreciation	6,123,476	404,609	-	6,528,085
Total capital assets being depreciated, net	4,887,327	(311,927)		4,575,400
GOVERNMENTAL ACTIVITIES				
CAPITAL ASSETS, NET	\$ 4,958,813	\$ (311,927)	\$ -	\$ 4,646,886

Depreciation expense was charged to functions of the primary government as follows:

#### **GOVERNMENTAL ACTIVITIES**

Culture and Recreation

\$ 404,609

#### 5. CHANGES IN LONG-TERM LIABILITIES

Issue	Balance May 1, Restated	Increases	Decreases	Balance April 30	Current Portion
2010 GO debt certificates Capital lease Net pension liability IMRF Total OPEB liability Accrued compensated absences payable	\$ 2,715,000 13,455 217,624 73,284 113,786	\$ - 63,241 2,217,250 8,922 11,963	\$ 180,000 17,165 - - 28,446	\$ 2,535,000 59,531 2,434,874 82,206 97,303	\$ 190,000 11,436 829 24,326
TOTAL	\$ 3,133,149	\$ 2,301,376	\$ 225,611	\$ 5,208,914	\$ 226,591

The compensated absences, net pension liability and total OPEB liability will be paid out of the General Fund.

#### 2010 General Obligation Debt Certificates

The 2010 general obligation debt certificates are a direct obligation and pledge the full faith and credit of the Library. The debt certificates, dated September 30, 2010, were issued to finance construction of a new roof and other improvements of the Library's existing building and are due in annual installments through January 1, 2030. Annual debt service requirements to maturity for Library General Obligation Debt Certificates are as follows:

Fiscal Year	General Obligation,			
Ending	Series 2010			
April 30,	Principal	Interest		
2020	\$ 190,000	\$ 104,463		
2021	195,000	96,862		
2022	205,000	89,062		
2023	210,000	80,863		
2024	220,000	72,463		
2025-2029	1,235,000	222,023		
2030	280,000	12,250		
	·			
TOTAL	\$ 2,535,000	\$ 677,986		

#### 5. CHANGES IN LONG-TERM LIABILITIES (Continued)

#### Capital Lease

In 2019, the Library entered into a capital lease agreement. The gross amounts of assets under capital lease is \$63,241, which are included in capital assets in the governmental activities. The future minimum lease obligations on the capital lease at April 30, 2019 is follows:

Fiscal Year Ending	Governmer	ntal Ac	tivities	
April 30,	Principal	In	Interest	
2020	\$ 11,436	\$	2,911	
2021	12,170		2,277	
2022	12,839		1,608	
2023	13,544		902	
2024	9,542		191	
TOTAL	\$ 59,531	\$	7,889	

#### 6. RISK MANAGEMENT

The Library is exposed to various risks of loss related to employee health benefits, workers' compensation claims; theft of, damage to and destruction of assets; and natural disasters. The Library has purchased insurance from private insurance companies for general liability, worker's compensation and other coverage. Premiums have been recorded as expenditures in the appropriate fund. There have been no significant reductions in insurance coverage from coverage in the prior years.

#### 7. DEFINED BENEFIT PENSION PLAN

The Library contributes, through the City, to the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system. However, the Library's participation in IMRF is equivalent to a cost-sharing, multiple-employer pension plan since only one actuarial valuation is performed for both the City and the Library combined. All disclosures for an agent plan can be found in the City's comprehensive annual financial report.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

#### Illinois Municipal Retirement Fund

#### Plan Administration

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable. Investments are reported at fair value.

#### Benefits Provided

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011 are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. Employees hired on or after January 1, 2011 are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

#### **Contributions**

Participating members are required to contribute 4.50% of their annual salary to IMRF. The City and the Library are required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the calendar year ended 2018 was 13.86% of covered payroll. For the year ended December 31, 2018, salaries totaling \$2,161,009 were paid that required employer contributions of \$299,516, which was equal to the Library's actual contributions.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Net Pension Liability

At April 30, 2019, the Library reported a liability of \$2,434,874 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Library's proportion of the net pension liability was based in the Library's actual contribution to the plan for the year ended April 30, 2019 relative to the contributions of the City, actuarially determined. At April 30, 2019, the Library's proportion was 14.34% of the total contribution.

#### **Actuarial Assumptions**

The Library's net pension liability was measured as of December 31, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2018
Actuarial cost method	Entry-age normal
Assumptions Inflation	2.50%
Salary increases	3.39% to 14.25%
Interest rate	7.25%
Cost of living adjustments	3.00%
Asset valuation method	Market value

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Actuarial Assumptions (Continued)

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The discount rate calculated using the December 31, 2017 measurement date was 7.50%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Library contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended April 30, 2019, the Library recognized pension expense of \$275,179. At April 30, 2019, the Library reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

		Deferred	]	Deferred
	C	outflows of	Iı	nflows of
	]	Resources	R	Resources
Disc. 1.4. 1.1.	Ф	212 222	ф	
Difference between expected and actual experience	\$	212,223	\$	-
Changes in assumption		311,281		215,726
Net difference between projected and actual				
earnings on pension plan investments		982,128		-
Contributions made subsequent to the measurement date		104,116		-
TOTAL	\$	1,609,748	\$	215,726

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

\$104,116 reported as deferred outflows of resources related to pensions resulting from library contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending April 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

Year Ending April 30,	
2020	\$ 428,737
2021	281,462
2022	170,493
2023	409,214
2024	-
Thereafter	-
TOTAL	\$ 1,289,906

#### Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Library calculated using the discount rate of 7.25% as well as what the Library's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.25%)	(7.25%)	(8.25%)
Net pension liability	\$ 4,457,913	\$ 2,434,874	\$ 764,561

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 8. OTHER POSTEMPLOYMENT BENEFITS

#### A. Plan Description

In addition to providing the pension benefits described, the Library provides postemployment health care and life insurance benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and any employer contributions are governed by ILCS and by the Library. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the Library's General Fund and governmental activities.

#### B. Benefits Provided

The Library provides postemployment health care and life insurance benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under the Library's retirement plan or meet COBRA requirements. All health care benefits are provided through the Library's third party indemnity health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Eligibility in the Library sponsored health care plans is discontinued upon eligibility for federally sponsored health care benefits. The retiree pays a blended premium which creates an implicit subsidy.

#### C. Membership

At April 30, 2019, membership consisted of:

Inactive members and beneficiaries currently receiving benefits	-
Inactive members entitled to benefits but not	
yet receiving them	-
Active members	36
TOTAL	36
Participating Employers	1

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### D. Actuarial Assumptions and Other Inputs

The total OPEB liability was determined by an actuarial valuation performed as of April 30, 2019, using the following actuarial methods and assumptions.

Actuarial valuation date April 30, 2019

Measurement date April 30, 2019

Actuarial cost method Entry-age normal

Inflation 2.50%

Discount rate 3.79%

Healthcare cost trend rates 8.00% in fiscal 2019,

to an ultimate trend rate of 4.50%

Asset valuation method N/A

Mortality rates RPH-2018 Total

Dataset Mortality
Table fully
generational using
Scale MP-2018

#### E. Discount Rate

The discount rate was based on the S&P Municipal Bond 20-year high-grade rate index rate for tax exempt general obligation municipal bonds rated AA or better at April 30, 2019.

#### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### F. Changes in the Total OPEB Liability

	Total OPEB Liability
BALANCES AT MAY 1, 2018	\$ 73,284
Changes for the period Service cost Interest Changes in assumptions Implicit benefit payments	4,608 3,092 1,222
Net changes	8,922
BALANCES AT APRIL 30, 2019	\$ 82,206

#### G. Rate Sensitivity

The following is a sensitive analysis of total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Library calculated using the discount rate of 3.79% as well as what the Library's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.79%) or 1 percentage point higher (4.79%) than the current rate:

		(	Current	
	 Decrease 2.79%)		count Rate 3.79%)	(4.79%)
Total OPEB liability	\$ 89,277	\$	82,206	\$ 75,624

#### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### G. Rate Sensitivity (Continued)

The table below presents the total OPEB liability of the Library calculated using the healthcare rate of 8.00% to 4.50% as well as what the Library's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (7.00% to 3.50%) or 1 percentage point higher (9.00% to 5.50%) than the current rate:

				Current		
	1%	Decrease	He	althcare Rate	1	% Increase
	(7.00)	% to 3.50%)	(8.0)	00% to 4.50%)	(9.0)	0% to 5.50%)
Total OPEB liability	\$	72,352	\$	82,206	\$	94,031

H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended April 30, 2019, the Library recognized OPEB expense of \$7,853. At April 30, 2019, the Library reported deferred outflows of resources related to OPEB from the following sources:

		eferred utflows
Changes in assumption	\$	1,069
TOTAL	_ \$	1,069

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending April 30,		
2020	\$ 153	3
2021	153	3
2022	153	3
2023	153	3
2024	153	3
Thereafter	304	<u>4</u>
TOTAL	\$ 1,069	9_

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 9. CHANGE IN ACCOUNTING PRINCIPLE

The Library recorded the following change in accounting principle during the year ended April 30, 2019:

	Increase (Decrease)		
CHANGE IN ACCOUNTING PRINCIPLE - GOVERNMENTAL ACTIVITIES			
To record the total OPEB	\$ (73,284)		
TOTAL CHANGE IN ACCOUNTING PRINCIPLE - GOVERNMENTAL ACTIVITIES	\$ (73,284)		

For the fiscal year ended April 30, 2019, the Library implemented GASB Statement No. 75. With the implementation, the Library is required to retroactively record the total OPEB liability.

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE LIBRARY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND

#### Last Four Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2018	2017	2016	2015
Library's proportion of the net pension liability	14.34%	14.90%	14.91%	14.91%
Library's proportionate share of the net pension liability	\$ 2,434,874	\$ 217,624	\$ 1,826,196	\$ 1,845,087
City's proportionate share of the net pension liability	 14,539,473	1,242,476	10,421,351	10,529,153
TOTAL NET PENSION LIABILITY	\$ 16,974,347	\$ 1,460,100	\$ 12,247,547	\$ 12,374,240
Covered payroll	\$ 2,161,009	\$ 2,190,534	\$ 2,167,485	\$ 2,125,161
Library's proportionate share of the net pension liability as a percentage of covered payroll	112.67%	9.93%	84.25%	86.82%
Plan fiduciary net position as a percentage of the total pension liability	85.49%	98.67%	88.70%	88.15%
FISCAL YEAR ENDED APRIL 30,	2019	2018	2017	2016
Contractually required contribution	\$ 279,169	\$ 297,051	\$ 313,867	\$ 308,376
Contributions in relation to the contractually required contribution	(279,169)	(297,051)	(313,867)	(309,473)
CONTRIBUTION DEFICIENCY (Excess)	\$ -	\$ -	\$ -	\$ (1,097)
Contributions as a percentage of covered payroll	13.19%	14.40%	14.56%	14.18%

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

# SCHEDULE OF CHANGES IN THE EMPLOYER'S TOTAL OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN

#### Last Fiscal Year

MEASUREMENT DATE APRIL 30,	2019
TOTAL OPEB LIABILITY	
Service cost	\$ 4,608
Interest	3,092
Difference between expected and actual experience	-
Changes in assumptions	1,222
Benefit payments	 -
Net change in total OPEB liability	8,922
Total OPEB liability - beginning	 73,284
TOTAL OPEB LIABILITY - ENDING	\$ 82,206
Covered payroll	\$ 1,710,684
Employer's total OPEB liability	
as a percentage of covered payroll	4.81%

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

# INDIVIDUAL FUND FINANCIAL SCHEDULES

#### SCHEDULE OF REVENUES - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended April 30, 2019

	Original and Final Budget			Actual		
TAXES						
Property taxes	\$	4,000,000	\$	3,986,989		
GRANTS						
Grants		387,000		287,503		
CHARGES FOR SERVICES						
Licenses, permits and fees		_		38,774		
-						
Total charges for services		-		38,774		
FINES AND FORFEITURES						
Fines and penalties		75,000		25,185		
INTEREST						
Interest income		2,000		6,955		
MISCELLANEOUS						
Sponsorships		-		24,220		
Other		-		25,463		
Total miscellaneous		-		49,683		
TOTAL REVENUES	\$	4,464,000	\$	4,395,089		

#### SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended April 30, 2019

	Original and			
	Final Budget	Actual		
LIBRARY SERVICES				
	Ф 2 202 000	ф 2.1 <i>57.5</i> 02		
Salaries and benefits	\$ 3,203,000	\$ 3,157,593		
Administrative services	127,000	124,063		
Public services	331,000	309,510		
Community services	143,000	92,427		
Building services	112,000	103,059		
Information technology services	177,000	169,424		
Grants	195,000	61,650		
Total library services	4,288,000	4,017,726		
CAPITAL OUTLAY				
Capital outlay	31,000	115,709		
Total capital outlay	31,000	115,709		
DEBT SERVICE				
Principal	180,000	180,000		
Interest and fiscal charges	112,000	111,663		
Total debt service	292,000	291,663		
TOTAL EXPENDITURES	\$ 4,611,000	\$ 4,425,098		